

Angela Rawson

From: Jennifer Guiste - PNN
Sent: 26 April 2018 00:40
To: Angela Rawson
Subject: RETENTION OF CITY CENTRE SATURATION ZONE
Attachments: ASB ISSUES CITY CENTRE.pdf; DRUNK OR ROWDY IN PUBLIC SPACES.pdf; STREET DRINKING.pdf; FEELINGS OF SAFETY AFTER DARK.pdf; SATURATION ZONE MAP.pdf; PREMISES LICENSE APPLICATIONS.pdf

Hi Angela

It is not my intention to repeat any evidence already provided in the existing Statement of Licensing Policy effective from 7 January 2014 and revised with effect from 7 January 2015. My comments made here after are to retain the existing City Centre Saturation Zone. I have attached relevant documentation as evidence. Some of the documentation that I rely upon has already been provided the neighbourhood ward submissions of David Scothern.

CITY LIVING- ASB ISSUES

The city centre continues to have an exceptionally high density of licensed premises providing both On and Off sales of alcohol both in the day time and night time economies; the off sales being predominantly provided by local supermarkets, bars and restaurants and takeaway delivery services.

Since 2015, the city centre has seen a marked increase in student population resulting in new residential student builds for rent in addition to independent city living for the non-student population. The Respect for Nottingham Survey 2017 produced by Nottingham Crime & Drugs Partnership at page 19 (David Scothern has already attached the report within his submissions), Respondents were asked a number of questions regarding their perception of alcohol related anti social behaviour in public spaces and in the streets; of those who answered, 'Begging' was the issue most commonly highlighted by respondents as a problem in the City Centre in 2017, with 43% of respondents thinking this was a very or fairly big problem particularly as begging in the night time is developing in to a lucrative proposition as beggars prey on citizens consumed with alcohol leaving the late night establishments with food, money and alcohol. Respondents also highlighted issues relating to alcohol in relation to anti-social behaviour in Nottingham City Centre. 35% of respondents thought that 'people being drunk or rowdy in public spaces' was a very or fairly big problem and 31% considered 'street drinking' to be a very or fairly big problem. There much less concern around dog fouling in the City Centre. 25% of respondents thought that 'rubbish and litter lying around' that includes the remnants of vomiting, flyers, tickets food & containers, discarded used bottles particularly during the night time economy and 21% thought that 'people using or dealing drugs' were very or fairly big problems in the city centre.

At pages 41 & 42 of the Respect for Nottingham Survey, the proportion of residents who feel very or fairly safe in the city centre when it's dark decreased to 50% in 2017 from 53% in 2016. This difference is statistically significant and suggests a declining trend from the 55% who felt very or fairly safe in 2014. The proportion of residents who feel fairly or very unsafe (13%) is similar to the 14% in 2016 and the 13% in both 2015 and 2014. These two years were a marked decrease from previous years (18% in 2013, 19% in 2012, and 21% in 2011). The proportion of residents who don't go out in the city centre alone when it is dark has increased to 28% in 2017 from 22% in 2016. Whilst there has also been a decrease in the respondents who consider many types of asb as a problem, there remains a slight upward trend

At Pages 42 to 45 of the same report, The Feelings of Safety by Gender, Age, IMD Ethnicity and Area shows significant differences in perceptions of safety in Nottingham City Centre when it's dark by gender, age, IMD, ethnic group and area. Women are again less likely to feel very or fairly safe than men, while there is a downward trend in age from younger to older residents. Perceptions of safety in the city centre after dark are also lower amongst those from the most deprived quintile, those from white, Asian and black groups and residents living in the north of the city; it is not entirely clear as why this is.

However, looking at perceptions of feeling very or fairly safe walking alone in the city centre after dark, the proportion of residents from Bridge, Arboretum and Dunkirk and Lenton was significantly higher than the 50% city average. Again noting that the sample sizes are relatively small at ward level, the results point to increased perceptions of safety in the city centre amongst residents who live in some wards which are close to the centre of

the city. Leen Valley, Aspley and Bilborough wards had a significantly lower proportion of residents who said they felt safe in the centre at night. The differences in perceptions of safety in the city centre may also be driven by the age of residents – some wards have a younger age profile than others.

PRELOADING

The city centre continues to be an area that suffers from the cumulative impact of many licensed premises in a confined area (attached copy of city centre sat zone map). The city centre still suffers from high levels of crime, nuisance as a result of the accumulative impact from the large number of premises licensed to sell alcohol. The extension of the saturation zone that was included in the revised statement of policy which took effect from 7 January 2015 not only evidenced the need for a larger area but also included premises where the sale of alcohol was for the consumption off premises. The rationale for this was and still remains that the off sale of alcohol has led to an increase in public nuisance. With all applications, the policy will be strictly applied and will only be overridden in genuinely exceptional circumstances where the applicant requesting a premises license can demonstrate that the granting of the application will not undermine the policy and the reason for it. Community Protection and other Responsible Authorities have made progress in reducing alcohol related asb /crime however, over the years there has been a marked increase in the practise of people attending city centre pubs ad clubs having already consumed a significant amount of alcohol.

This is known as preloading a practise driven by off sales of alcohol that is significantly cheaper to purchase than on sales within the venues. This activity is popular amongst younger adults however, particularly prevalent amongst students. This type of activity is problematic in terms of excessive alcohol consumption that is related to asb, crime, violent disorder, littering vomiting which places a heavy burden on public services such as emergency hospital treatment, Policing and Community Protection who respond to calls from citizens and other regulated licensed premises to manage victims and perpetrators of crime. Furthermore, vulnerable homeless and alcohol / drug dependant individuals also seek out licensed premises in order to sustain their addiction. These individuals will often congregate outside premises to beg from unsuspecting citizens to purchase alcohol and obtain money. Nottingham has a vibrant night time economy and has for the 8th successive year been awarded Purple Flag status; an accreditation scheme awarded to town and city centres that meet or exceed specific standards of excellence in managing their evening and night time economies, this accreditation and award further embeds the City's reputation as a safe, and attractive place to live, visit, work and study.

STUDENTS ISSUES

There are approximately 60,000 university students in Nottingham with a suggested 24,000 attending Nottingham Trent University which is split over x3 different campuses with the largest site the City Campus accommodating 17,000 attendees and an onsite 2,400 capacity live music venue. In recognition of the health and behavioural issues associated with excessive drinking, Nottingham Trent University provides literature, website information and counselling support to its students i.e. www.ntu.ac.uk/healthyntu, additional information can be found on their general health and wellbeing websites.

Whilst the University makes every effort to prepare and advise students about the dangers of excessive drinking not just to themselves but to others there still remains concerns regarding the anti social behaviour that impacts on the broader community. A recent Community Trigger resulted in the requirement for additional funding by the University for night time economy CPO patrols, engagement and enforcement and observations by university staff to provide greater insight into the issues of preloading and the impact that off sales of alcohol have on students and the broader community.

ADDITIONAL LEGISLATIVE TOOLS & POWERS

Whilst the Goose gate, Lace Market and Hockley areas of the city centre are located within the Saturation Zone, these locations are also currently subject to a Public Space Protection Order (PSPO) that was implemented in August 2016 by provisions set out in the Anti Social Behaviour Crime & Policing Act 2014. Its purpose being to manage and regulate the consumption of alcohol consumption in open/ public spaces which under this legislation, is an offence not to stop drinking when requested to do so by an authorised officer. Community Protection officers in partnership with the police are now able to disperse groups involved in anti social behaviour within the designated area and confiscate open containers of alcohol from individuals identified drinking in the streets; these individuals would have purchased the alcohol from off licensed premises. Other areas of Nottingham including parts of the city centre remained covered by a city wide Designated Places Protection Order (DPPO) which was converted in to a city wide PSPO on 20th October 2017. The PSPO provides an additional tool in managing effectively and efficiently alcohol

related crime and public disorder within the saturation zones and assists licensees including Highways Amenity License holders in managing customers and ensures compliance.

There have been a total of 22 premise license approvals during the period of May 2017 to date (see attachment), as a result of collaborative working with applicants and discussions regarding the importance, the understanding, the need to provide genuine exceptional circumstances, reputation building of the city centre. The additional tools have complimented the existence of the Saturation Zone and has helped in introducing a new offer to the city away from vertical drinking/club style establishment to a more restaurant dining style and traditional pub style experience.

CONCLUSION

It is important to recognise that the whilst saturation zones located within the various ward boundaries of Nottingham appear to be unique to each ward, there are emerging themes that affect all of the zones such as litter, nuisance, additional resources, preloading and the migration of citizens between each of the areas whether travelling to a licensed venue in the city centre, a friend's house or indeed house parties.

The Saturation Policy has not prevented the establishment of new licensed premises however as previously stated, it has enabled greater scrutiny of licensing applications and collaborative working to ensure that the economic buoyancy and reputation of the city centre remains a healthy one.

It is essential to retain the saturation zones in ALL areas of Nottingham City as these have worked in managing and regulating, educating licensees and promoting strong ethics whilst reducing public disorder, anti social behaviour, nuisance.

Regards

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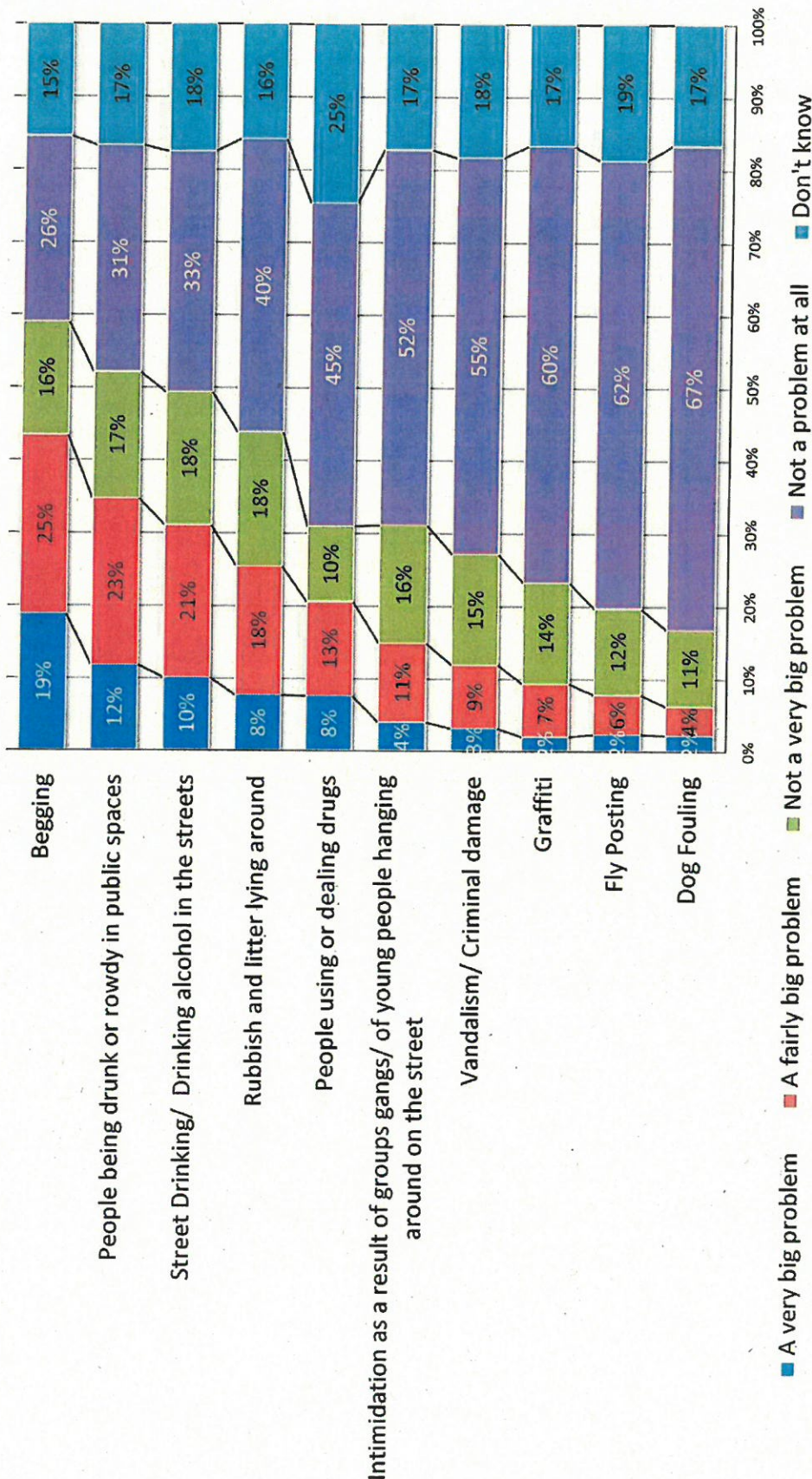
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ASB Issues: City Centre

All issues have improved from 2016 with the exceptions of 'begging' and 'people using or dealing drugs'

Perception of ASB Issues in Nottingham City Centre(%)

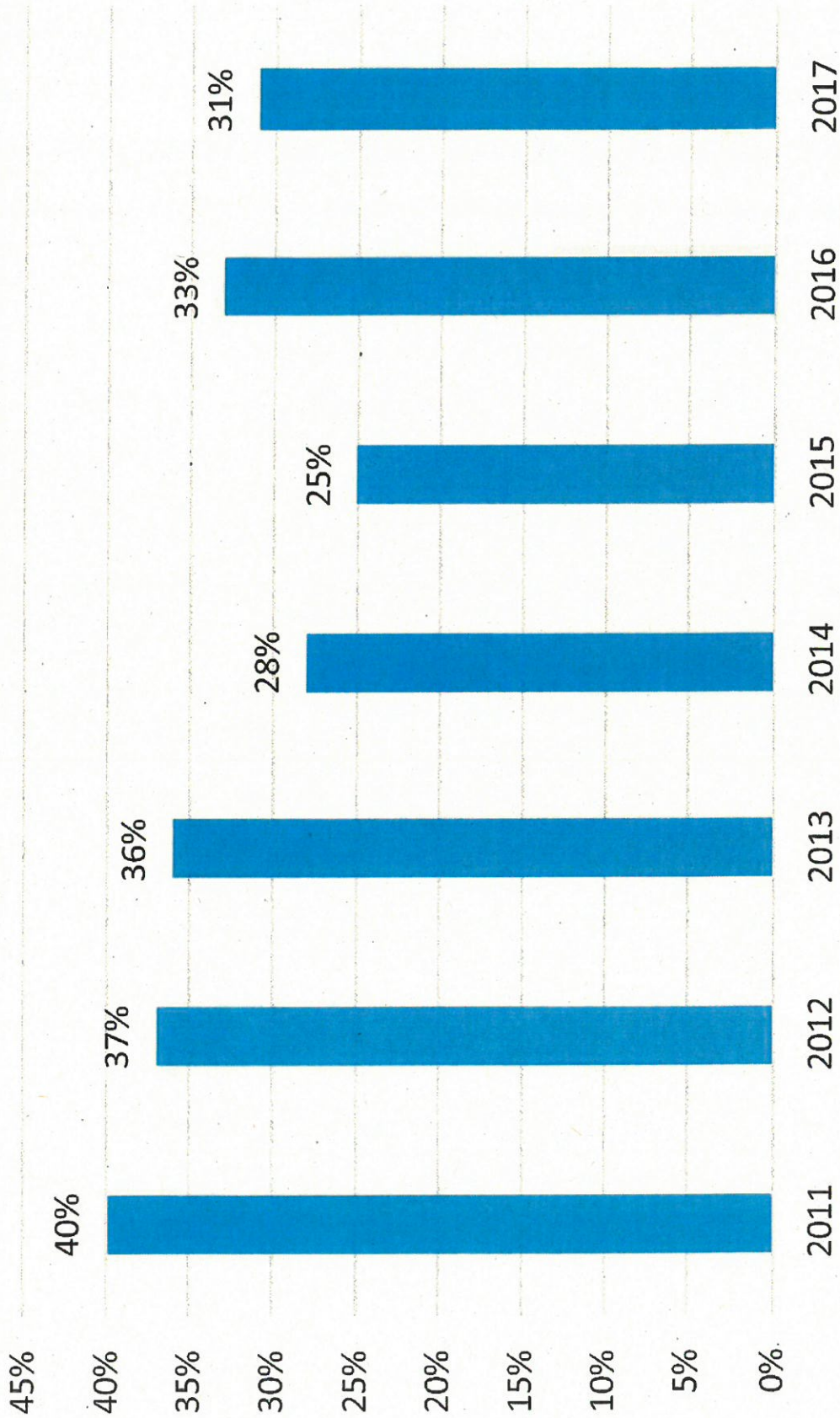


Drunk or Rowdy in Public Spaces



Street Drinking

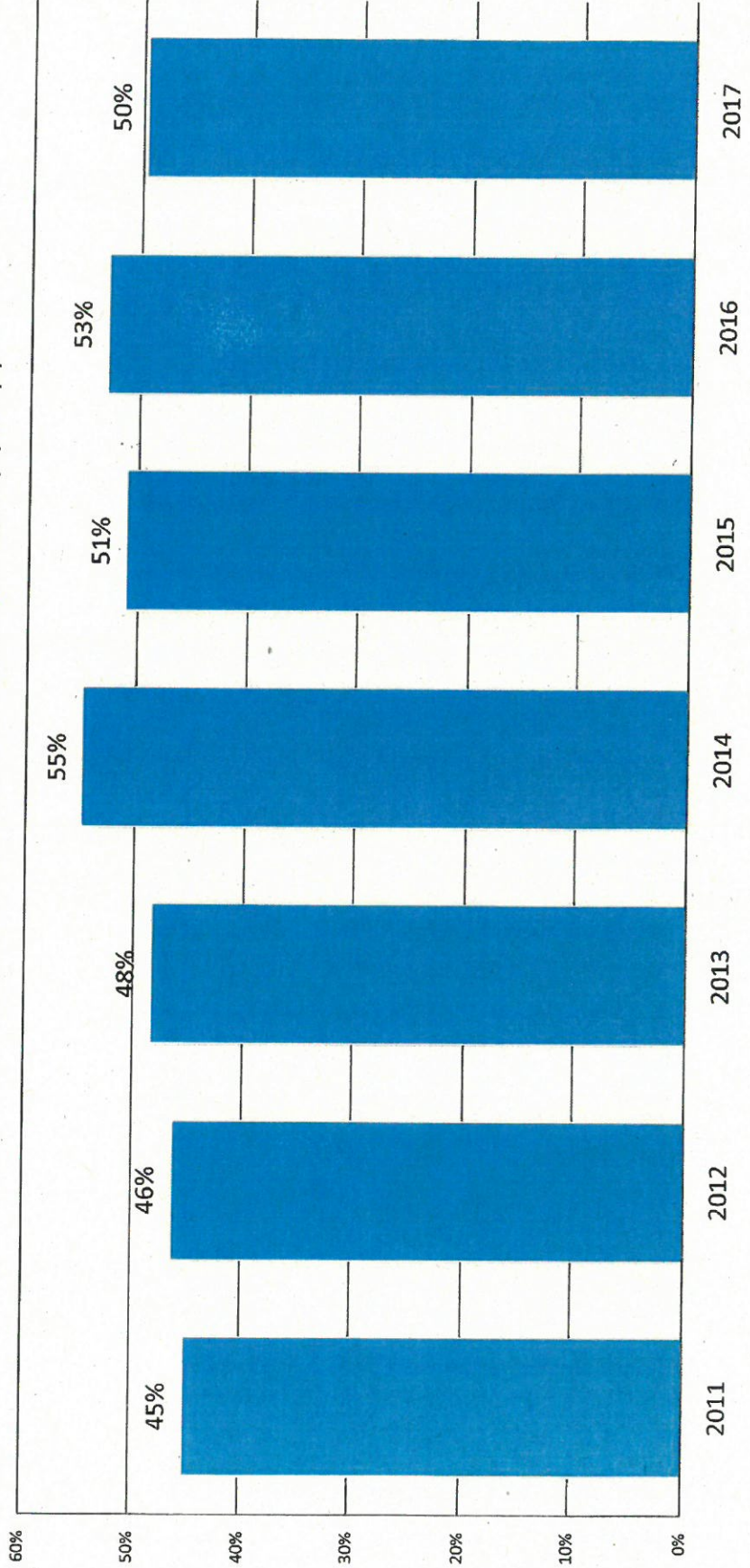
Upward trend since low in 2015



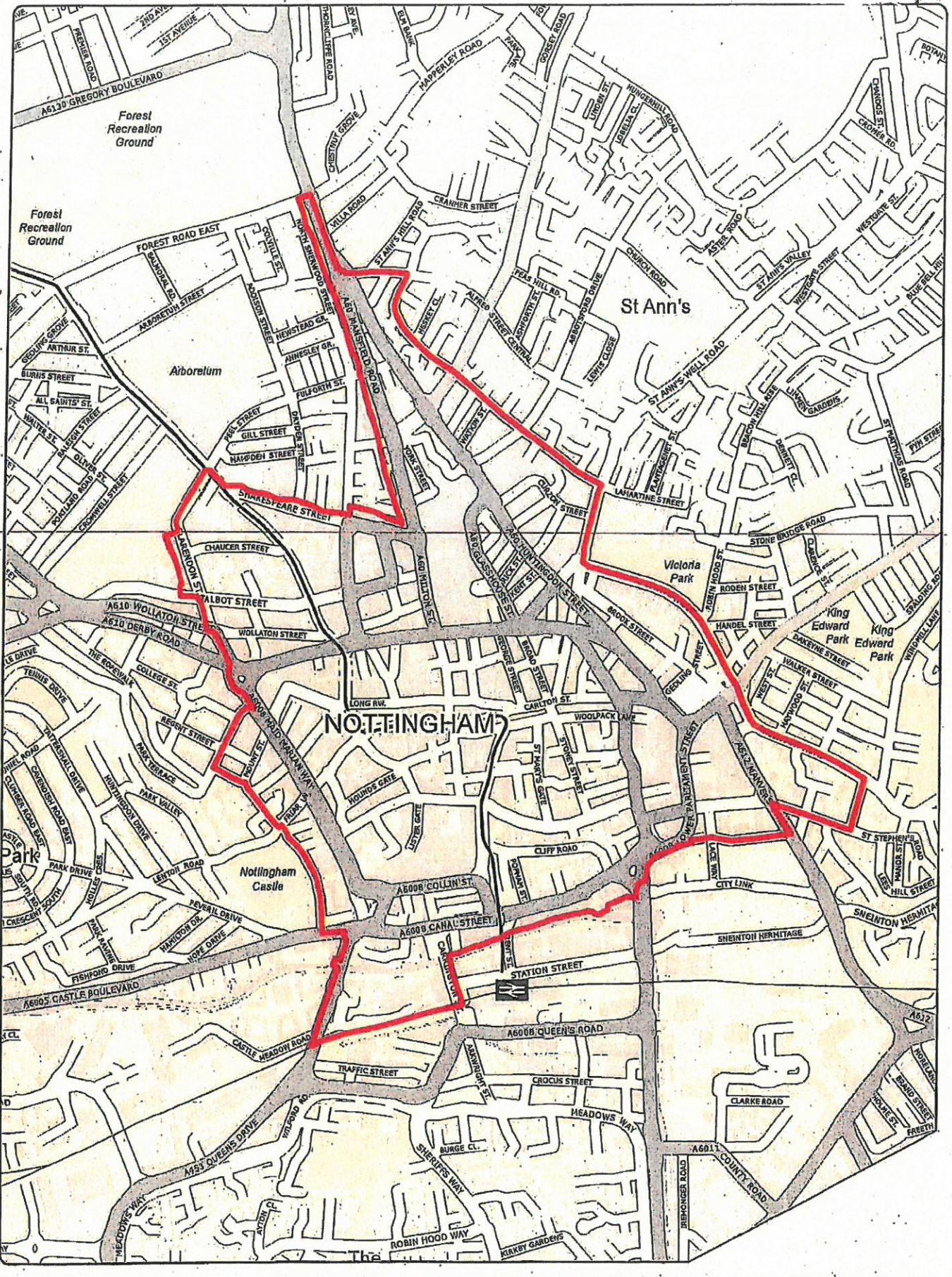
Feelings of Safety After Dark: City Centre (% who feel very or fairly safe)

Declining trend from peak in 2014

Feelings of safety in Nottingham City Centre when it's dark (very or fairly safe) by Year (%)



JGS



NEW PREMISES LICENCE APPLICATIONS APRIL 17 TO MARCH 18 - SATURATION ZONES

PREMISES LICENCE NUMBER	PREMISES NAME AND ADDRESS	SAT ZONE - CITY CENTRE/ARBORETUM, BERRIDGE	OUTCOME
097186	Urban 29-35, Goosegate NG1 1FE	CITY CENTRE	GRANTED 2.5.17
09277	Neon Raptor Brewing Ltd, Unit 14 U19-35 Avenue A Sneinton Market NG1 1DT	CITY CENTRE	GRANTED 23.5.17
09273	Cabman's Shelter, Carrington Street NG2 3AQ	CITY CENTRE	GRANTED 3.7.17
097612	Gincident, 46 Friar Lane NG1 6DQ	CITY CENTRE	GRANTED 21.6.17
097925	Oscar and Rosie's, 8 Stoney Street NG1 1LH	CITY CENTRE	GRANTED 30.6.17
98207	Fox & Grapes, 21 Southwell Road NG1 1DL	CITY CENTRE	GRANTED 6.7.17
98444	Another?, 9 Trinity Square NG1 4AF	CITY CENTRE	GRANTED 25.7.17
98665	Bunk, Hydrogen (Lower Ground Floor), Wollaton Street NG1 5JS	CITY CENTRE	GRANTED 1.8.17
98724	Ugly Bread 39 Pelham Street NG1 2EA	CITY CENTRE	GRANTED 16.8.17
99627	Il Gusto Spirits Ltd., Unit LM3, Victoria Centre NG1 3QN	CITY CENTRE	GRANTED 28.9.17
99680	Marrakesh Express, 62 Long Row NG1 6JE	CITY CENTRE	GRANTED 3.10.17
100295	Table Tennis Centre Unit 7 Milton Street NG1 4AF	CITY CENTRE	GRANTED 8.11.17
100449	Peggy's Skylight 3, George Street NG1 3BH	CITY CENTRE	GRANTED 16.11.17
100560	Premises at Unit 16, Avenue 'B', Sneinton Market NG1 1DU	CITY CENTRE	GRANTED 24.11.17
100750	Premises at 101 Mansfield Road NG1 3FN	CITY CENTRE	GRANTED 6.12.17
102060	Premises at 11 Forman Street NG1 4AA	CITY CENTRE	GRANTED AT HEARING ON 29.1.18
N/A	Londis, 45 Derby Road NG1 5AW	ARB/BERR/RAD	REFUSED AT HEARING 5.2.18
N/A	Yessi, 139 Hartley Road NG1 3DW	ARB/BERR/RAD	REFUSED AT HEARING 6.3.18
101932	Ginsecco, Unit T2, 3rd. Floor, Cornerhouse NG1 4DB	CITY CENTRE	GRANTED 22.2.18
101974	Premises at 28 Maid Marian Way NG1 6GF	CITY CENTRE	GRANTED 24.2.18
101657	Beautification, 3 Clarendon Street NG1 5HS	CITY CENTRE	GRANTED 6.3.18
N/A	Premises at Unit 9, 1 Fletcher Gate NG1 2FS	CITY CENTRE	HEARING ARRANGED FOR 23.4.18
102630	Filmore & Union (John Lewis) 175-182 Victoria Centre, Victoria Street NG1 3QA	CITY CENTRE	GRANTED 5.4.18
N/A	Premises at 20 Victoria Street NG1 2EX	CITY CENTRE	APP RECD 20.3.18, DETERMINATION 17.4.18